Patrick Monette-Shaw

975 Sutter Street, Apt. 6 San Francisco, CA 94109

Phone: (415) 292-6969 • e-mail: pmonette-shaw@eartlink.net

June 30, 2009

Budget and Finance Committee

The Honorable John Avalos, Supervisor, San Francisco Board of Supervisors, District 11

The Honorable Ross Mirkarimi, Supervisor, San Francisco Board of Supervisors, District 5

The Honorable Carmen Chu, Supervisor, San Francisco Board of Supervisors, District 4

The Honorable David Campos, Supervisor, San Francisco Board of Supervisors, District 9

The Honorable Bevan Dufty, Supervisor, San Francisco Board of Supervisors, District 8

San Francisco Board of Supervisors

1 Dr. Carlton B. Goodlett Place

San Francisco, CA 94102

Testimony Regarding Management Fat in Mayor Newsom's Proposed Budget for FY '09-'10

Dear Chairman Avalos and Members of the Budget and Finance Committee,

On May 28, Supervisor Avalos and Supervisor Mar visited Laguna Honda Hospital's SEIU Local 1021 members. During his remarks, Supervisor Mar stated that there was no further fat in the City's budget, and that management fat had been trimmed to the bone, (or words to that effect). I was stunned hearing him say this, knowing better.

I beg to differ with Supervisor Mar. Management "fat" in the City continues to grow each year. When then Supervisor Tom Ammiano questioned the salaries of City employees earning over \$90,000 in 2003, there were 2,918 such employees, costing a total of \$314,103,053. By 2007, the number of City employees earning over \$100,000 had grown to 8,180 employees, at a cost of \$858,005,627 — an increase of \$543,902,574. Just one year later, in 2008, the number of employees earning over \$100,000 had climbed to 8,933 (an increase of 753 additional employees across a single year), to a new cost of \$1,160,119,659 — an increase of \$302,114,032 in a single year. Surely there's some management "fat" in there.

As shown in Table 1 below, since Supervisor Ammiano first called in 2003 for reducing the number of City employees earning more than \$90,000 annually, there has been an increase of 481 managers in the 0900 job classification series at an additional cost of \$64.9 million annually.

Table 1: Senior Managers 2003 to 2008 Earning Over \$90,000 in Base Pay

| | | 2003 | | | | | Net Change | | | | |
|----------------|--------------------------|-------------------|--|------------|-------------------|--|------------|-------------------|----|--|--|
| Job Class # | Job Classification Title | # of Employees | Total Salaries (Base Pay > \$90k) | | # of Employees | Total Salaries (Base Pay > \$90k) | | # of Employees | | Total Salaries (Base Pay > \$90k) | |
| 0922 | MANAGER I | 2 | \$ | 187,424 | 82 | \$ | 8,373,704 | 80 | \$ | 8,186,280 | |
| 0923 | MANAGER II | 33 | \$ | 3,137,584 | 93 | \$ | 10,069,290 | 60 | \$ | 6,931,706 | |
| 0931 | MANAGER III | 37 | \$ | 3,765,949 | 113 | \$ | 13,251,913 | 76 | \$ | 9,485,964 | |
| 0932 | MANAGER IV | 19 | \$ | 2,053,889 | 104 | \$ | 13,269,584 | 85 | \$ | 11,215,695 | |
| 0933 | MANAGER V | 25 | \$ | 2,953,608 | 64 | \$ | 8,856,280 | 39 | \$ | 5,902,672 | |
| 0941 | MANAGER VI | 16 | \$ | 2,012,937 | 56 | \$ | 8,435,246 | 40 | \$ | 6,422,309 | |
| 0942 | MANAGER VII | 3 | \$ | 410,684 | 20 | \$ | 3,303,350 | 17 | \$ | 2,892,666 | |
| 0943 | MANAGER VIII | 8 | \$ | 1,214,825 | 16 | \$ | 3,024,624 | 8 | \$ | 1,809,799 | |
| 0951 | DEPUTY DIRECTOR I | | | | 4 | \$ | 420,798 | 4 | \$ | 420,798 | |
| 0952 | DEPUTY DIRECTOR II | 4 | \$ | 401,784 | 14 | \$ | 1,662,351 | 10 | \$ | 1,260,567 | |
| 0953 | DEPUTY DIRECTOR III | 7 | \$ | 884,242 | 23 | \$ | 3,385,165 | 16 | \$ | 2,500,923 | |
| 0954 | DEPUTY DIRECTOR IV | | | | 18 | \$ | 3,036,562 | 18 | \$ | 3,036,562 | |
| 0955 | DEPUTY DIRECTOR V | 8 | \$ | 1,242,361 | 17 | \$ | 3,020,674 | 9 | \$ | 1,778,313 | |
| 0961 | DEPARTMENT HEAD I | 3 | \$ | 321,552 | 11 | \$ | 1,412,117 | 8 | \$ | 1,090,565 | |
| 0962 | DEPARTMENT HEAD II | 2 | \$ | 215,234 | 8 | \$ | 1,279,048 | 6 | \$ | 1,063,814 | |
| 0963 | DEPARTMENT HEAD III | 2 | \$ | 291,328 | 7 | \$ | 1,171,969 | 5 | \$ | 880,641 | |
| | | 169 | \$ | 19,093,401 | 650 | \$ | 83,972,674 | 481 | \$ | 64,879,273 | |

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Cutting salaries shown in Table 1 by 10% would yield, at minimum, \$6.5 million in salary savings without even considering fringe benefits.

Things grew worse between 2007 and 2008. Now, an additional 83 "managers" in this single job classification series (and there are more, in other job classification code series) will cost us an additional \$10 million, which will predictably grow higher:

Table 2: Senior Managers 2007 to 2008 Earning Over \$100,000 in Total Pay

| | | 2007 | | | | | Net Change | | | |
|----------------|--------------------------|---|----|------------|--|-------------------|------------|--|----|------------|
| Job Class # | Job Classification Title | Total Salaries # of (Total Pay # of Employees > \$100K) Employees | | | Total Salaries (Total Pay > \$100K) | # of Employees | | Total Salaries (Total Pay > \$100K) | | |
| 0922 | MANAGER I | 53 | \$ | 5,726,107 | 60 | \$ | 6,428,061 | 7 | \$ | 701,954 |
| 0923 | MANAGER II | 53 | \$ | 6,045,110 | 88 | \$ | 9,779,312 | 35 | \$ | 3,734,202 |
| 0931 | MANAGER III | 92 | \$ | 11,051,041 | 113 | \$ | 13,578,971 | 21 | \$ | 2,527,930 |
| 0932 | MANAGER IV | 99 | \$ | 12,876,053 | 105 | \$ | 13,699,893 | 6 | \$ | 823,840 |
| 0933 | MANAGER V | 60 | \$ | 8,520,047 | 64 | \$ | 9,070,781 | 4 | \$ | 550,734 |
| 0941 | MANAGER VI | 49 | \$ | 7,495,670 | 56 | \$ | 8,616,431 | 7 | \$ | 1,120,761 |
| 0942 | MANAGER VII | 21 | \$ | 3,606,626 | 20 | \$ | 3,477,173 | (1) | \$ | (129,454) |
| 0943 | MANAGER VIII | 10 | \$ | 1,965,129 | 16 | \$ | 3,082,058 | 6 | \$ | 1,116,929 |
| 0951 | DEPUTY DIRECTOR I | 2 | \$ | 237,630 | 4 | \$ | 427,457 | 2 | \$ | 189,827 |
| 0952 | DEPUTY DIRECTOR II | 15 | \$ | 1,846,714 | 13 | \$ | 1,635,962 | (2) | \$ | (210,751) |
| 0953 | DEPUTY DIRECTOR III | 25 | \$ | 3,846,257 | 22 | \$ | 3,374,335 | (3) | \$ | (471,922) |
| 0954 | DEPUTY DIRECTOR IV | 16 | \$ | 2,617,930 | 19 | \$ | 3,254,919 | 3 | \$ | 636,990 |
| 0955 | DEPUTY DIRECTOR V | 19 | \$ | 3,555,248 | 18 | \$ | 3,212,037 | (1) | \$ | (343,211) |
| 0961 | DEPARTMENT HEAD I | 11 | \$ | 1,448,354 | 10 | \$ | 1,341,064 | (1) | \$ | (107,290) |
| 0962 | DEPARTMENT HEAD II | 7 | \$ | 1,194,658 | 8 | \$ | 1,301,490 | 1 | \$ | 106,832 |
| 0963 | DEPARTMENT HEAD III | 8 | \$ | 1,339,978 | 7 | \$ | 1,195,267 | (1) | \$ | (144,711) |
| | | 540 | \$ | 73.372.552 | 623 | \$ | 83,475,211 | 83 | \$ | 10.102.659 |

Trimming salaries of those earning between \$100K and over \$200K by 10% could save the City somewhere between \$4.2 million and \$116 million, if just 184 employees earning more than \$200 thousand annually (shown in Table 3 blow) would forfeit 10% of their salaries, or up to \$116 million if the 8,933 employees earning more than \$100,000 would also forfeit 10%:

Table 3: Growth in Six-Figure Salaries, 2007 to 2008

| # of Employees Earning Over \$100,000 in Total Pay Total Payroll for Employees Earning > \$100,000 in Total Pay | | 2007 | 2008 | | Net Change | | |
|--|----|------------------------|---------------------------|----------------------|------------|--------------------|--|
| | | 8,180 1,038,720,395 | 8,933 \$ 1,160,119,660 | | \$ | 753 121,399,264 | |
| # of Employees Earning Over \$150,000 in Total Pay Total Payroll for Employees Earning > \$150,000 in Total Pay | \$ | 1,316 226,839,370 | \$ | 1,713 298,202,239 | \$ | 397 71,362,869 | |
| # of Employees Earning Over \$200,000 in Total Pay Total Payroll for Employees Earning > \$200,000 in Total Pay | \$ | 105 23,745,386 | \$ | 184 41,624,963 | \$ | 79 17,879,577 | |

Table 4 on the next page illustrates a range of potential salary savings, if the Board of Supervisors would just focus on reducing six-figure salaries.

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Table 4: Savings Cutting Six-Figure Salaries

| | 2008 | | 5% Salary Cut | | 10% Salary Cut | |
|--|------|------------------------|---------------|------------|----------------|-------------|
| # of Employees Earning Over \$100,000 in Total Pay Total Payroll for Employees Earning > \$100,000 in Total Pay | \$ | 8,933 1,160,119,660 | \$ | 58,005,983 | \$ | 116,011,966 |
| # of Employees Earning Over \$150,000 in Total Pay Total Payroll for Employees Earning > \$150,000 in Total Pay | \$ | 1,713 298,202,239 | \$ | 14,910,112 | \$ | 29,820,224 |
| # of Employees Earning Over \$200,000 in Total Pay Total Payroll for Employees Earning > \$200,000 in Total Pay | \$ | 184 41,624,963 | \$ | 2,081,248 | \$ | 4,162,496 |

Table 5 illustrates that public safety positions earning over \$100,000 annually have increased in just a one-year period, by almost 300 positions, 265 of them in positions earning over \$150,000 annually.

Table 5: Growth in Public Safety Positions, 2007 to 2008

| | 2007 | 2008 | Net Change |
|-------------------------------------|-------|-------|------------|
| Fire Department Over \$200,000 | 21 | 48 | 27 |
| Police Department Over \$200,000 | 38 | 68 | 30 |
| Sheriff's Department Over \$200,000 | 3 | 6 | 3 |
| Number Earning Over \$200K Subtotal | 62 | 122 | 60 |
| Fire Department Over \$150,000 | 161 | 277 | 116 |
| Police Department Over \$150,000 | 396 | 527 | 131 |
| Sheriff's Department Over \$150,000 | 47 | 65 | 18 |
| Number Earning Over \$150K Subtotal | 604 | 869 | 265 |
| Fire Department Over \$100,000 | 1,351 | 1,437 | 86 |
| Police Department Over \$100,000 | 1,784 | 1,919 | 135 |
| Sheriff's Department Over \$100,000 | 364 | 441 | 77 |
| Number Earning Over \$100K Subtotal | 3,499 | 3,797 | 298 |

Table 6 shows that the increase just between 2007 and 2008 for public safety personnel has climbed by at least \$58.6 million, and is now probably much higher in 2009.

Table 6: Increases in Public Safety Salaries, 2007 to 2008

| | 2007 | | 2008 | Net Change | |
|--|------|-------------|-------------------|------------------|--|
| Fire Department Over \$200,000 | \$ | 4,745,602 | \$ 10,970,993 | \$ 6,225,391 | |
| Police Department Over \$200,000 | \$ | 8,320,410 | \$ 15,171,874 | \$ 6,851,464 | |
| Sheriff's Department Over \$200,000 | \$ | 664,720 | \$ 1,401,285 | \$ 736,565 | |
| Salaries of Those Earning Over \$200K Subtotal | \$ | 13,730,733 | \$ 27,544,152 | \$ 13,813,419 | |
| Fire Department Over \$150,000 | \$ | 28,387,922 | \$ 49,232,111 | \$ 20,844,189 | |
| Police Department Over \$150,000 | \$ | 68,336,347 | \$ 92,226,508 | \$ 23,890,161 | |
| Sheriff's Department Over \$150,000 | \$ | 8,094,563 | \$ 11,253,089 | \$ 3,158,525 | |
| Salaries of Those Earning Over \$150K Subtotal | \$ | 104,818,832 | \$ 152,711,707 | \$ 47,892,875 | |
| Fire Department Over \$100,000 | \$ | 170,505,576 | \$ 192,245,659 | \$ 21,740,083 | |
| Police Department Over \$100,000 | \$ | 238,706,714 | \$ 264,838,261 | \$ 26,131,546 | |
| Sheriff's Department Over \$100,000 | \$ | 45,343,208 | \$ 56,136,521 | \$ 10,793,312 | |
| Salaries of Those Earning Over \$100K Subtotal | \$ | 454,555,499 | \$ 513,220,440 | \$ 58,664,941 | |

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I urge the Board to conduct a meaningful review of positions earning over \$100,000, but not just those in the public safety departments.

Supervisor Mar is wrong. There is much more fat in the City's bloated management ranks left to trim. And we're not even close to the bone.

Respectfully submitted,

Patrick Monette-Shaw Independent Community Observer

cc: The Honorable Eric Mar, Supervisor, San Francisco Board of Supervisors, District 1
The Honorable David Chiu, President, San Francisco Board of Supervisors, District 3
The Honorable Chris Daly, Supervisor, San Francisco Board of Supervisors, District 6
The Honorable Sean Elsbernd, Supervisor, San Francisco Board of Supervisors, District 7
The Honorable Michela Alioto-Pier, Supervisor, San Francisco Board of Supervisors, District 2
The Honorable Sophie Maxwell, Supervisor, San Francisco Board of Supervisors, District 10
Angela Calvillo, Clerk of the Board, San Francisco Board of Supervisors
Mayor Gavin Newsom